

## Message Text

CONFIDENTIAL

PAGE 01 MOSCOW 11932 171749Z  
ACTION EUR-12

INFO OCT-01 ISO-00 CIAE-00 DODE-00 PM-05 H-01 INR-07  
L-03 NSAE-00 NSC-05 PA-01 PRS-01 SP-02 SS-15  
USIA-06 AF-10 NEA-10 /079 W  
-----069653 172134Z /72

R 171337Z AUG 77  
FM AMEMBASSY MOSCOW  
TO SECSTATE WASHDC 1078  
INFO AMEMBASSY BELGRADE  
AMEMBASSY BERLIN  
AMEMBASSY BUCHAREST  
AMEMBASSY BUDAPEST  
AMEMBASSY BONN  
AMEMBASSY LONDON  
AMEMBASSY PARIS  
AMEMBASSY PRAGUE  
AMEMBASSY SOFIA  
AMEMBASSY WARSAW  
AMCONSUL LENINGRAD  
AMCONSUL MUNICH  
USMISSION BERLIN  
USMISSION NATO

C O N F I D E N T I S L MOSCOW 11932

E.O. 11652: GDS  
TAGS: UR US YO  
SUBJECT: BREZHNEV'S AUGUST 16 KREMLIN SPEECH

SUMMARY. AUGUST 16 BREZHNEV SPEECH TO TITO STRAINS  
A BIT T EMPHASIZE THE POSITIVE IN SOVIET YUGOSLAV  
RELATIONS, DESCRIBES THE PROCESS BY WHICH THE TWO  
SIDES CAN DISCUSS PROBLEMS WHEN THEY ARISE, AND LAYS  
OUT THE SOVIET FORMULA ON NATIONAL PARTY INDEPENDENCE.  
BREZHNEV USES OCCASION TO SEND MESSAGE TO U.S.  
ADMINISTRATION THAT SOVIETS MIGHT NOW BE WILLING TO  
CONFIDENTIAL

CONFIDENTIAL

PAGE 02 MOSCOW 11932 171749Z

RESPOND TO POSITIVE REMARKS IN PRESIDENT'S CHARLESTON  
SPEECH (SEPTEL). END SUMMARY

1. IN HIS AUGUST 16 KREMLIN DINNER SPEECH TO TITO,  
BREZHNEV SEEMED TO GO TO UNUSUAL LENGTHS TO INDICATE  
SOVIET RESPECT AND ADMINIRATION FOR TITO AND HIS CONTRI-  
BUTIONS TO THE DEVELOPMENT OF SOVIET-YUGOSLAV

RELATIONS. THIS RELATIONSHIP, PARTICULARLY THE ECONOMIC AND PARTY-TO-PARTY COMPONENTS, WAS DESCRIBED IN GLOWING TERMS. BREZHNEV ADMITTED THAT SOME PROBLEMS ARISE FROM TIME TO TIME IN THE RELATIONSHIP, BUT HE MAINTAINED THAT THIS WAS NO PARTICULAR CAUSE FOR CONCERN PROVIDED THAT A "RELIABLE MECHANISM" EXISTS FOR SETTling PROBLEMS ON A "SENSIBLE, COMRADELY" BASIS. RHETORICALLY ASKING TITO FOR HIS AGREEMENT, BREZHNEV CLAIMED THAT SOVIETS AND YUGOSLAVS HAD TOGETHER WORKED OUT KEY TO THE APPROACH TOWARD THESE PROBLEMS. THIS, HE SAID, CONCERNED A "SINCERE, CONSCIENTIOUS STRIVING TOWARD MUTUAL UNDERSTANDING AND TRUST, A RESPECTFUL RELATIONSHIP TOWARD EACH OTHER'S EXPERIENCE, AND THE STRICT OBSERVATION OF PRINCIPLES OF INDEPENDENCE AND EQUALITY."

2. BREZHNEV EXPANDED ON THIS THEME BY DESCRIBING HIS FORMULA FOR NORMS OF INTER-PARTY RELATIONSHIPS IN GENERAL. THIS FORMULA CONSISTS OF A "COMBINATION OF THE INDEPENDENCE OF EACH REVOLUTIONARY DETACHMENT WITH ITS SOLIDARITY AND COOPERATION IN NAME OF ACHIEVEMENT OF COMMON GOALS." READINESS TO RESPECT BOTH PORTIONS OF FORMULA IS OF "PRINCIPLED SIGNIFICANCE", CONCLUDED BREZHNEV.

3. BEFORE MOVING ON TO PORTIONS OF SPEECH DEALING WITH U.S.-SOVIET RELATIONS, BREZHNEV NOTED SOVIET-CONFIDENTIAL

CONFIDENTIAL

PAGE 03 MOSCOW 11932 171749Z

YUGOSLAV COINCIDENCE OF VIEWS ON A NUMBER OF GENERAL INTERNATIONAL PROBLEM AREAS -- EUROPEAN SECURITY, MIDDLE EAST SETTLEMENT, AND SOUTHERN AFRICA LIBERATION STRUGGLE. BREZHNEV CONCLUDED THAT THERE WERE NO DIFFERENCES IN GENERAL SOVIET-YUGOSLAV EVALUATION OF WORLD SITUATION.

4. COMMENT: BREZHNEV'S ATTEMPT TO PUT BEST POSSIBLE FACE ON SOVIET-YUGOSLAV RELATIONS AND ON GENERAL AGREEMENT ON WORLD SITUATION RECEIVED STATESMANLIKE REBUFF FROM TITO IN HIS RETURN SPEECH (SEPTEL). TITO PRAISED BILATERAL RELATIONSHIP, BUT MADE IT PERFECTLY CLEAR THAT THERE WAS A LONG LIST OF ISSUES CONCERNING BOTH PRACTICAL POLITICS AND PHILOSOPHICAL APPROACH ON WHICH YUGOSLAVS DIFFERED FROM SOVIETS.

6. THERE IS AN INTERESTING POINT CONCERNING BREZHNEV'S EMPHASIS ON PARTY-TO-PARTY TIES AS "THE BASIS" FOR FAVORABLE DEVELOPMENT OF BILATERAL COOPERATION. ACCORDING TO YUGOSLAV DCM DJUKIC, SOVIETS HAD PHRASE IN THEIR DRAFT OF JOINT COMMUNIQUE WHICH DESCRIBED INTER-PARTY RELATIONS AS "THE DECISIVE FACTOR."

YUGOSLAVS REJECTED THIS AND PROPOSED A Milder  
FORMULA SUCH AS "AN IMPORTANT FACTOR". IN HIS SPEECH BREZHNEV  
FIRST CALLED PARTY TIES "THE BASIS" OF BILATERAL COOPERATION  
THEN QUALIFIED THE POINT BY SAYING THAT PARTY CONTACTS SERVED  
AS "A CONDITION" FOR STRENGTHENING SOVIET-YUGOSLAV RELATIONS.  
TOON

CONFIDENTIAL

NNN

## Message Attributes

**Automatic Decaptioning:** X  
**Capture Date:** 01-Jan-1994 12:00:00 am  
**Channel Indicators:** n/a  
**Current Classification:** UNCLASSIFIED  
**Concepts:** SPEECHES  
**Control Number:** n/a  
**Copy:** SINGLE  
**Sent Date:** 17-Aug-1977 12:00:00 am  
**Decaption Date:** 01-Jan-1960 12:00:00 am  
**Decaption Note:**  
**Disposition Action:** RELEASED  
**Disposition Approved on Date:**  
**Disposition Case Number:** n/a  
**Disposition Comment:** 25 YEAR REVIEW  
**Disposition Date:** 22 May 2009  
**Disposition Event:**  
**Disposition History:** n/a  
**Disposition Reason:**  
**Disposition Remarks:**  
**Document Number:** 1977MOSCOW11932  
**Document Source:** CORE  
**Document Unique ID:** 00  
**Drafter:** n/a  
**Enclosure:** n/a  
**Executive Order:** GS  
**Errors:** N/A  
**Expiration:**  
**Film Number:** D770297-0548  
**Format:** TEL  
**From:** MOSCOW  
**Handling Restrictions:** n/a  
**Image Path:**  
**ISecure:** 1  
**Legacy Key:** link1977/newtext/t19770853/aaaabsqf.tel  
**Line Count:** 122  
**Litigation Code IDs:**  
**Litigation Codes:**  
**Litigation History:**  
**Locator:** TEXT ON-LINE, ON MICROFILM  
**Message ID:** 81246b59-c288-dd11-92da-001cc4696bcc  
**Office:** ACTION EUR  
**Original Classification:** CONFIDENTIAL  
**Original Handling Restrictions:** n/a  
**Original Previous Classification:** n/a  
**Original Previous Handling Restrictions:** n/a  
**Page Count:** 3  
**Previous Channel Indicators:** n/a  
**Previous Classification:** CONFIDENTIAL  
**Previous Handling Restrictions:** n/a  
**Reference:** n/a  
**Retention:** 0  
**Review Action:** RELEASED, APPROVED  
**Review Content Flags:**  
**Review Date:** 03-Dec-2004 12:00:00 am  
**Review Event:**  
**Review Exemptions:** n/a  
**Review Media Identifier:**  
**Review Release Date:** n/a  
**Review Release Event:** n/a  
**Review Transfer Date:**  
**Review Withdrawn Fields:** n/a  
**SAS ID:** 1577667  
**Secure:** OPEN  
**Status:** NATIVE  
**Subject:** BREZHNEV'S AUGUST 16 KREMLIN SPEECH SUMMARY. AUGUST 16 BREZHNEV SPEECH TO TITO STRAINS A BIT T EMPHASIZE THE POSITIVE IN SOVIET YUGOSLAV  
**TAGS:** PGOV, UR, US, YO, (BREZHNEV, LEONID ILICH)  
**To:** STATE  
**Type:** TE  
**vdkgvkey:** odbc://SAS/SAS.dbo.SAS\_Docs/81246b59-c288-dd11-92da-001cc4696bcc  
**Review Markings:**  
Margaret P. Grafeld  
Declassified/Released  
US Department of State  
EO Systematic Review  
22 May 2009  
**Markings:** Margaret P. Grafeld Declassified/Released US Department of State EO Systematic Review 22 May 2009